

## Message Text

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17

ACTION IO-11

INFO OCT-01 AF-06 EUR-12 ISO-00 ARA-06 EA-07 NEA-10 OIC-02

CU-02 AGR-05 DOTE-00 HEW-04 HUD-01 INT-05 AID-05

CEQ-01 CIAE-00 COME-00 EB-07 EPA-01 INR-07 L-03

NSF-01 NSC-05 NSAE-00 USIA-06 OES-06 SS-15 SP-02

FEA-01 PA-01 PRS-01 /134 W

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R 060715Z APR 76

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC 8794

INFO USMISSION USUN NEW YORK

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

HUEHCR/AMCONSUL MONTREAL 0067

AMEMBASSY VIENNA

AMEMBASSY OTTAWA

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VIENNA FOR IAEA & UNIDO

PARIS FOR UNESCO

ROME FOR FODAG

MONTREAL FOR ICAO

E.O. 11652: N/A

TAGS: UNEP, SENV

SUBJECT: HABITAT-INFORMAL CONSULTATION ON INSTITUTIONAL ARRANGEMENT

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SUMMARY: INFORMAL CONSULTATION ON INSTITUTIONAL ARRANGEMENT FOR HUMAN SETTLEMENT CONVENED BY SYG PENALOSA WAS WELL ATTENDED AND TURNED OUT TO BE MORE PROTRACTED AND MORE PRODUCTIVE THAN ORIGINALLY ANTICIPATED. WHILE THERE WAS CONSENSUS THA INSTITUTIONAL ARRANGEMENT SHOULD COMPRISE CONSOLIDATION OF CENTER FOR HOUSING, BUILDING AND PLANNING AND HABITAT AND HUMAN SETTLEMENT FOUNDATION AS SECRETARIAT AND INTERGOVERNMENTAL BODY PATTERNED AFTER PREPCOM, THERE IS SUBSTANTIAL DIFFERENCE OF OPINION AS TO HOW THIS CORE SHOULD BE LINKED TO REST OF UN SYSTEM.

OPENING DISCUSSION: GENERAL DISCUSSION OF SECRETARIAT'S FINAL DRAFT OF INSTITUTIONAL QUESTION (A-CONF 70-6) REVEALED CONSIDERABLE DISSATISFACTION WITH IT. PENALOSA INDICATED HE PLANNED TO ISSUE AN ADDENDUM TO IT.

U.S. PROPOSED ESTABLISHMENT OF SMALL DRAFTING GROUP TO DEVELOP SUGGESTIONS TO ASRIST SYG. PROPOSAL ACCEPTED BUT NOT WITHOUT RELUCTANCE ON PART OF SOME DELS. PENALOSA ASSURED THEM DRAFTING GROUP PAPER WOULD HAVE NO STATUS OTHER THAN INFORMAL ADVICE FROM "FRIENDS OF SYG". FURTHER, THERE WAS NO INTENTION OF TRYING TO GET AGREED TEXT.

DRAFTING GROUP CONSISTED OF CANADA (MCNEIL), POLAND (CIBOROWSKI), GHANA (BOETENG), MEXICO (DE PABLO) AND U.S. (SCHIFF). DEPUTY SYG TURIN ALSO SAT IN.

IN GENERAL DISCUSSION UGANDA ANNOUNCED THAT OAU HAD ADOPTED RESOLUTION ON HABITAT WHICH CALLED FOR ESTABLISHMENT OF "COMPLETELY NEW ORGAN ON SPECIFICALLY A NEW PROGRAM" CONSTITUTED OF SETTLEMENT FUNCTIONS OF CENTER AND FOUNDATION. HE ALSO NOTED THAT SUCH AN ORGAN COULD NOT BE INCORPORATED "WITHIN AN EXISTING PROGRAM SUCH AS UNEP WITHOUT OVERBURDENING IT".

KENYANS WHO DID NOT ATTEND OAU SUMMIT MEETING WHICH ADOPTED RESOLUTION, WERE MIGHTY DISTRESSED.

OBJECTIVE OF GROUP WAS NOT TO AMEND A-CONF 70-6 WHICH HAS BEEN CIRCULATED TO ALL GOVERNMENTS AS FINAL CONFERENCE DOCUMENT. RATHER, AIM WAS TO SUGGEST POSSIBLE REFINEMENT OF CRITERIA, FUNCTIONS ETC. THAT WOULD APPLY TO ANY ORGANIZATIONAL ARHANGEMENT. IT WAS ALSO ACKNOWLEDGED IN LARGER GROUPS THAT BASIC POLITICAL DECISIONS (I.E., LOCATION AND IDENTIFICATION WITH UNEP OR ESA) LIMITED OFFICIAL USE

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WOULD BE LEFT TO VANCOUVER.

WE WERE ABLE TO GET MOST OF US POSITION INCORPORATED IN THE DRAFT:

- 1) USE OF SIX TOPICS FOR NATIONAL ACTION IN DEFINING SCOPE OF ACTIVITIES OF FUTURE INSTITUTIONAL ARRANGEMENT;
- 2) PROGRAM PRIORITIES
- 3) BASIC DISTRIBUTION OF AUTHORITY BETWEEN

CENTRAL AND REGIONAL ORGANIZATIONS.

4) EVOLUTIONARY ASSUMPTION OF REGIONAL ORGANIZATION RESPONSIBILITY FOR OPERATIONAL ACTIVITIES.

5) LIMITING OF AUDIO-VISUAL PROGRAM TO INTERIM THREE YEAR PERIOD.

IN DRAFTING GROUP, WE ARGUED IN FAVOR OF GENUINE CONSOLIDATION OF FUNCTIONS OF CENTER FOR HOUSING, BUILDING AND PLANNING AND HABITAT AND HUMAN SETTLEMENT FOUNDATION. HOWEVER, OTHERS FELT THAT MOST THAT COULD BE ACHIEVED AT THIS STAGE, BECAUSE OF STRONG ATTACHMENT TO FOUNDATION ON THE PART OF A NUMBER OF COUNTRIES, WAS BRINGING THEM UNDER SINGLE MANAGEMENT. THUS, PAPER SUGGESTS BRINGING FOUNDATION IN AS AN INTEGRAL UNIT OF CONSOLIDATED SECRETARIAT. DISCUSSION OF WORKING GROUP PAPER: KENYANS DOMINATED DISCUSSION OF PAPER IN LARGER GROUP. THEY ARGUED STRENUOUSLY THAT IT WAS STRONGLY PREJUDICED AGAINST UNEP. MEMBERS OF DRAFTING GROUP TRIED TO ASSURE THEM THIS WAS NOT INTENTION. US REITERATED OWN BASIS POSITION WAS SAME AS KENYAN - I.E. OPPOSITION TO CREATION OF NEW INSTITUTION. WE INDICATED WE WOULD CAREFULLY SCRUTINIZE OTHER IMPORTANT ELEMENTS - RELATIONSHIP BETWEEN HEAD OF CENTRAL SECRETARIAT AND ESA, OR UNEP; THE KIND OF REGIONAL ORGANIZATION THAT MIGHT EMERGE, AND LOCATION OF HEADQUARTERS TO DETERMINE WHETHER ARRANGEMENT WAS INTEGRATIVE WITH REST OF SYSTEM OR DEFACTO AUTONOMOUS.

U.K. AND US NOTED DESIRABILITY OF UNEP'S CONTINUING TO CONCERN ITSELF WITH ENVIRONMENTAL ASPECTS OF HUMAN SETTLEMENT EVEN IF ESA OPTION ULTIMATELY CHOSEN.  
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COMMENT: WE HAVE GAINED IMPRESSION HERE IN PRIVATE CONVERSATION THAT INCREASING NUMBER OF COUNTRIES FAVOR ESA OPTION. MEXICAN DEL TOLD US THEY AND OTHER LATIN AMERICANS SHARE THIS VIEW. SO DO CANADA, AUSTRALIA, COMMON MARKET COUNTRIES AND SOCIALIST GROUP. OAU RESOLUTION MADE IT CLEAR THAT, AT LEAST FOR AFRICANS, UNEP IS OUT.

DECONTROL 4/6/77  
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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** HABITAT, HUMAN RIGHTS, DEVELOPMENT PROGRAMS, INTERNATIONAL ORGANIZATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 06 APR 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** SmithRJ  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Enclosure:** n/a  
**Executive Order:** N/A  
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**Previous Channel Indicators:** n/a  
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**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** SmithRJ  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 24 MAR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <24 MAR 2004 by ellisoob>; APPROVED <27 JUL 2004 by SmithRJ>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** HABITAT-INFORMAL CONSULTATION ON INSTITUTIONAL ARRANGEMENT BEGIN UNCLASSIFIED  
**TAGS:** SENV, KE, UNEP  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006